

## Message Text

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AMEMBASSY ANKARA PRIORITY

USMISSION NATO PRIORITY

USNMR SHAPE PRIORITY

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USCINCEUR PRIORITY

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USDOCOSOUTH PRIORITY

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C O N F I D E N T I A L SECTION 1 OF 2 ATHENS 10181

E.O. 11652: GDS

TAGS: MARR, PFOR, GR, US

SUBJECT: US-GREEK BASE NEGOTIATIONS: SOUDA APPENDIX

REFS (A) STATE 226283 (DTG 132324Z SEP 76) (B) ATHENS 9792

(DTG 151247Z SEP 76) (C) ATHENS 9626 (DTG 101651Z SEP 76)

(D) ATHENS 5248 (DTG 281312Z MAY 76) (E) ATHENS 9816 (DTG 151346Z  
SEP 76)

BEGIN SUMMARY: IN A REVIEW OF THE STATUS OF THE SOUDA  
APPENDIX, AGREEMENT ON VARIOUS PROVISIONS WAS RECONFIRMED.

THE GREEKS RAISED ADDITIONAL ISSUES, INCLUDING INSERTION

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OF CERTAIN PROVISIONS OF THE ORIGINAL GREEK DRAFT APPENDIX

AND REINTRODUCTION OF LANGUAGE DESIGNED TO LIMIT AREAS OF US NAVY AIR OPERATIONS. UNLESS OTHERWISE DIRECTED, WE WILL AGREE TO LANGUAGE IN PARAS 3 AND 4 C BELOW. END SUMMARY.

1. THE THIRD MEETING OF THE SOUDA SUBGROUP WAS HELD ON SEPT 21, 1976 AND WAS DEVOTED AT GREEK REQUEST TO A REVIEW OF THE STATUS OF APPENDIX ARTICLES. AGREEMENT ON THE PREAMBLE AND ON ARTICLES I AND II WAS RECONFIRMED, BUT THE GREEK SIDE WAS NOT YET PREPARED TO DISCUSS THE PROVISIONS OR AUTHORIZATIONS CONTAINED IN ARTICLE III AT THIS MEETING.

2. ARTICLE IV.

A. AGREEMENT ON PARAS 1 AND 2 WAS RECONFIRMED, WITH THE EXCEPTION OF THE STILL BRACKETED LANGUAGE OF PARA 2, "AND ROUTE OR GENERAL AREA," TO WHICH THE US SIDE STILL OBJECTS.

B. DURING DISCUSSION OF PARA 3, THE GREEK SIDE PROPOSED THAT LANGUAGE BE ADDED TO THIS ARTICLE COMMITTING THE TWO PARTIES TO REVISE THE NOVEMBER 9, 1971 AGREEMENT ON DIVERT ALERTS. THE US SIDE REPLIED THAT SUCH A PROVISION WAS NOT ESSENTIAL IN THE SOUDA APPENDIX SINCE THE DETAILS OF ARRANGEMENTS FOR DIVERT ALERTS AT SOUDA WERE ALREADY INCLUDED. THE US SIDE SAID THAT THE USG WOULD NOT, OF COURSE, REFUSE TO DISCUSS THE 1971 AGREEMENT SHOULD THE GOG AT AN APPROPRIATE TIME REQUEST THIS, BUT ADDED THAT SUCH NEGOTIATIONS SHOULD NOT BE LINKED TO THE DCA, SINCE THIS MIGHT WELL INTRODUCE A FURTHER DELAY WHEN THE USG'S DESIRE TO CONCLUDE THE NEGOTIATIONS HAD BEEN MADE VERY CLEAR TO HIGH LEVELS OF THE GOG. THE GREEK SIDE STATED THAT THE GOG HAD A "CLEAR DESIRE" TO RENEGOTIATE THE 1971 AGREEMENT, WHICH THEREFORE SHOULD NOT BE LISTED AS ONE OF THE AGREEMENTS REMAINING IN EFFECT IN THE GREEK CONCEPT OF DCA ARTICLE XVII. IN RESPONSE TO US

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SIDE'S QUESTIONS, THE GREEK SIDE STATED THAT IN THEIR CONCEPT MOST OF THE PROVISIONS OF THE 1971 AGREEMENT WOULD REMAIN AS THEY ARE, BUT THAT THEY HAD A SPECIFIC INTEREST (1) IN REVISING THE FINANCIAL PROVISION IN A "VERY FLEXIBLE" MANNER SO THAT THE US NAVY WOULD BEAR SOME OF THE COST OF DIVERT ALERTS AT OTHER AIRFIELDS AS IT HAS AT SOUDA AIR BASE AND (2) TO DEFINE A "GENERAL CEILING" FOR DIVERT ALERT UTILIZATION OF ALL AIRFIELDS IN

GREECE. FOLLOWING EXTENDED DISCUSSION, THE GREEK SIDE AGREED THAT THE SOUDA APPENDIX WAS NOT AN APPROPRIATE PLACE TO INCLUDE ANY REQUIREMENT WHICH MIGHT BE AGREED TO RENEGOTIATE THE 1971 AGREEMENT, BUT SUGGESTED THAT ARTICLE XVII OF THE DCA WOULD BE AN APPROPRIATE VEHICLE FOR THIS PURPOSE (SEE SEPTTEL FOR DISCUSSION OF DCA ARTICLE XVII).

C. THE US SIDE AGREED TO THE INCLUSION OF LANGUAGE PROPOSED IN REF B, PARA 5 AS PARA 4 OF THIS ARTICLE.

3. ARTICLE V. PARA 1 LANGUAGE QUOTED IN REF C, PARA 3.A WAS AGREED TO BY BOTH SIDES. PARA 2 LANGUAGE QUOTED IN REF B, PARA 4 WAS ALSO AGREED TO BY BOTH SIDES. PARA 3 LANGUAGE ADAPTED FROM THE PRESENT LANGUAGE OF ARTICLE V WAS AGREED AD REFERENDUM AS FOLLOWS: QUOTE: AIRCRAFT OPERATED BY OR FOR UNITED STATES MILITARY AUTHORITIES INTENDING TO LAND OR TAKE OFF FROM SOUDA AIR BASE ARE AUTHORIZED MOVEMENT IN GREEK AIRSPACE, PROVIDED AN ICAO FLIGHT PLAN HAS BEEN FILED IN ADVANCE AND THE FLIGHT IS CONDUCTED IN ACCORDANCE WITH ICAO REGULATIONS AND SUPPLEMENTARY AIR TRAFFIC CONTROL PROCEDURES APPLICABLE TO ALL AIRCRAFT. END QUOTE

4. THE GREEK SIDE, REFERRING BACK TO ORIGINAL GREEK DRAFT ARTICLE V (FULL TEXT OF GREEK DRAFT WAS TRANSMITTED IN REF D) AND ASSUMING THAT PARA 1 THEREOF WOULD BE COVERED BY GENERAL ACCESS DOCUMENT UNDER NEGOTIATIONS, STATED THAT CONCEPTS OF PARAS 2, 3, 4 AND 5 SHOULD NOW BE INCORPORATED IN ARTICLE V OF THE SOUDA APPENDIX UNDER NEGOTIATION. CONFIDENTIAL

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A. REGARDING ORIGINAL GREEK ARTICLE V, PARA 2, THE US SIDE SAID THAT IT COULD NOT AGREE TO SUCH LANGUAGE BECAUSE OF THE IMPLICATION THAT THE US NAVY WOULD VIOLATE THE AIRSPACE OF OTHER COUNTRIES UNLESS BARRED FROM DOING SO BY GOG INSISTENCE ON SUCH WORDING. THE GREEK SIDE UNDERSTOOD THIS CONCERN BUT INDICATED THAT IT WOULD LIKE FOR ITS OWN POLITICAL NEEDS TO HAVE SOME REFERENCE TO US ACTIVITIES BEING LIMITED TO THE NATO AREA. THE US SIDE STATED THAT VERY GENERAL WORDS MIGHT BE FOUND WHICH WOULD INDICATE THAT US NAVY FLIGHTS FROM SOUDA AIR BASE WOULD BE CONDUCTED WITHIN THE NORTH ATLANTIC AREA AS DEFINED IN THE NORTH ATLANTIC TREATY (WHICH, UNDER TERMS OF THE OCTOBER 22, 1951 PROTOCOL ON

ACCESSION OF GREECE AND TURKEY, IS CONSTRUED TO INCLUDE "THE MEDITERRANEAN SEA"). THE GREEK SIDE SUGGESTED THAT THIS ITEM BE DEFERRED FOR FURTHER CONSIDERATION BY BOTH SIDES.

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B. IT WAS AGREED THAT THE PURPOSE OF ORIGINAL GREEK ARTICLE V, PARA 3, WAS ALREADY SERVED BY ARTICLE V, PARA 3 LANGUAGE QUOTED IN PARA 3 ABOVE, TO WHICH THE GREEK SIDE AGREED.

C. CONCERNING ORIGINAL GREEK ARTICLE V, PARA 4, THE GREEK SIDE INSISTED THAT SOME REFERENCE BE MADE TO A PROHIBITION OF USE OF SOUDA AIR BASE BY AIRCRAFT

WHICH HAD LCN NUMBERS GREATER THAN THAT FOR THE RUNWAY. THE US SIDE RESPONDED THAT IT OBJECTED TO THE INCLUSION OF A SPECIFIC LCN NUMBER BECAUSE:

(1) SUCH NUMBERS COULD CHANGE WITH IMPROVEMENTS  
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TO THE FIELD; (2) THIS WORDING WAS REDUNDANT, SINCE SUCH INFORMATION WAS PROVIDED IN THE "ENROUTE SUPPLEMENT"; AND (3) BECAUSE THE US FORCES MIGHT, ON OCCASION, WISH TO SEEK PERMISSION FOR AN AIRCRAFT WITH A HIGHER LCN TO UTILIZE SOUDA AIR BASE. HOWEVER, IN VIEW OF GREEK INSISTENCE ON THIS POINT, THE US SIDE AGREED AD REFERENDUM TO THE FOLLOWING WORDS, WHICH WOULD APPEAR AS PARA 4 OF ARTICLE V. QUOTE: UNITED STATES AIRCRAFT WITH AN LCN GREATER THAN THE RUNWAY'S CAPACITY SHALL NOT USE SOUDA AIR BASE WITHOUT THE CONSENT OF THE HELLENIC AIR FORCE. END QUOTE

D. THE US SIDE OBJECTED TO THE CONCEPT OF ORIGINAL GREEK ARTICLE V, PARA 5, CONCERNING THE DESIGNATION OF FIFTY PERCENT OF US NAVY PARKING RAMP SPACE "FOR NAMFI SUPPORT OR OTHER AIRCRAFT," INDICATING THAT WHERE US NAVY SPACE HAD BEEN AVAILABLE IN THE PAST IT HAD NEVER BEEN A PROBLEM TO PARK OTHER AIRCRAFT, BUT THAT THE US NAVY COULD NOT BE BOUND BY A FIFTY PERCENT LIMITATION ON PARKING SPACES WHICH WRE DESIGNATED AS EXCLUSIVE US NAVY FACILITIES AND WHOSE O&M COSTS THE US NAVY PAID. THE GREEK SIDE THEN INDICATED THAT VERY GENERAL WORDS CONCERNING COORDINATION BETWEEN THE INSTALLATION COMMANDER AND THE SENIOR OFFICER IN KEEPING WITH PAST PRACTICE REGARDING FLEXIBILITY IN USE OF SPARE PARKING SPACE WOULD BE DESIRABLE, AND ASKED US SIDE TO FORMULATE SUCH A PARAGRAPH. US SIDE AGREED TO CONSIDER THIS PROPOSAL FURTHER.

5. ARTICLE VI. THE WORDING AGREED DURING THE MOST RECENT GENERAL WORKING GROUP DISCUSSION AS A LAST SENTENCE OF THE SOUDA VERSION OF THE PROVISION ON ARMS AND AMMUNITION (SEE PARA 3 REF E) WAS RAISED BY THE GREEK SIDE, WHICH NOW PERCEIVED DIFFICULTY WITH THE WORD "MODALITIES" BECAUSE OF ITS VAGUENESS AND THE CONSEQUENT DIFFICULTY OF TRANSLATING IT. THE GREEK SIDE ASKED THAT THE WORD "ARRANGEMENTS" BE SUBSTITUTED FOR IT AND ALSO INDICATED THAT THEY POSSIBLY COULD AGREE TO SUBSTITUTION OF THE WORD "CONSULTATION" VICE "COORDINATION". THE SENTENCE IN QUESTION MIGHT  
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THEN READ: QUOTE " THE U.S. SENIOR OFFICER WILL CONSULT WITH THE INSTALLATION COMMANDER CONCERNING ARRANGEMENTS FOR THE STORAGE OF CONVENTIONAL MUNITIONS. END QUOTE THE US SIDE UNDERTOOK TO STUDY THIS LANGUAGE. COMMENT: "CONSULT" IS FAR PREFERABLE TO "COORDINATE," BUT "ARRANGEMENTS" IMPLIES MORE THAN "MODALITIES," PRODUCING, IN OUR VIEW, ESSENTIALLY AN EVEN TRADEOFF. HOWEVER, THE DISCUSSION REVEALED THAT THE HAF WOULD PROBABLY RELY UPON EITHER VERSION AS THE BASIS FOR REQUESTING ONCE AGAIN AT SOME FUTURE TIME THAT AMMUNITION STORAGE BUNKERS DESIGNATED FOR US NAVY USE BE MADE AVAILABLE TO THE HAF.

6. THE WORDING OF ARTICLES VII, VIII AND X WERE RECONFIRMED. ARTICLE IX, ON COST SHARING, WAS DEFERRED UNTIL THE NEXT MEETING DUE TO LACK OF TIME.

7. THE NEXT MEETING OF THE SOUDA SUBGROUP WAS SCHEDULED FOR FRIDAY, SEPT 24.  
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## Message Attributes

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